# OF THE STATE OF HAWAI'I

In the Matter of	)
PUBLIC UTILITIES COMMISSION	) DOCKET NO. 03-0272
Instituting a Proceeding to Implement the Federal Communications Commission's ("FCC") <i>Triennial Review Order</i> , FCC No. 03-36	/ ) ) ) )

## PROTECTIVE ORDER NO. 20761

## STIPULATION FOR PROTECTIVE ORDER

EXHIBIT "A"

and

**CERTIFICATE OF SERVICE** 

31% OF CONSUMER DEPT. OF COMME CONSUMER AF	2004 JAN 15	
HER ADVOCACY AFFAIRS	A 8: 59	5

Filed	January	15	, 2004
At	1:30	_ o'clock _	<u>P</u> .m.
(	Koun Dig		
	Chief Clerk of the	ommissior	ו

# OF THE STATE OF HAWAI'I

In the Matter of	)
PUBLIC UTILITIES COMMISSION	) ) DOCKET NO. 03-0272
Instituting a Proceeding to Implement the Federal Communications Commission's ("FCC") <i>Triennial Review Order</i> , FCC No. 03-36	) ) ) )

#### STIPULATION FOR PROTECTIVE ORDER

WHEREAS, the Public Utilities Commission of the State of Hawaii ("Commission") has initiated a proceeding to implement the Federal Communications Commission's ("FCC") Triennial Review Order, FCC No. 03-36;

WHEREAS, the Parties to the proceeding are Verizon Hawaii Inc. ("Verizon"), Department of Commerce and Consumer Affairs, Division of Consumer Advocacy (the "Consumer Advocate"), AT&T Communications of Hawaii, Inc. ("AT&T"), Pacific LightNet, Inc. ("PLNI"), Time Warner Telecom of Hawaii, L.P. dba Oceanic Communications ("Time Warner"), the United States Department of Defense and All Other Federal Executive Agencies ("DOD"), Direct Telephone Company Inc. ("DTC"), Sandwich Isles Communications, Inc. ("SIC") and MCImetro Access Transmission Services, Inc. ("MCImetro") (individually, a "Party" and collectively, the "Parties");

WHEREAS, the Parties anticipate that during the course of this proceeding, information considered to be confidential by a Party may be requested or filed;

WHEREAS, the Parties desire to establish a set of procedures and provisions pertaining to the use and disclosure of information considered to be confidential and any information that any Party may in the future contend to be confidential;

WHEREAS, the Parties understand that during the course of the evidentiary hearing in this matter, if any, if it becomes necessary to address any information provided pursuant to this protective order during the course of the hearing, that portion of the proceeding will be heard as provided for in paragraph 18, below; and

WHEREAS, the Parties understand and recognize that if any information is requested that is considered confidential by a vendor of a Party, additional agreements and protection may be needed before the release of such information, under additional confidential protection, can be accomplished;

NOW, THEREFORE, IT IS HEREBY STIPULATED AND AGREED, in accordance with Section 6-61-50 of the Rules, that the Commission issue a protective order covering the confidential information identified in the course of this phase of the proceeding and concerning the appropriate DS-0 cross over point:

#### TERMS OF THE ORDER

- 1. This protective order governs the classification, acquisition, and use of trade secrets and other confidential information produced by any Party in Part II of this docket.
- 2. All Parties or participants to all or any portion of this docket, including persons who are granted intervention or participation after the effective date of this protective order, shall be subject to this protective order and shall be entitled to all

confidential information of a Party or participant under the provisions of this protective order to the extent allowed by the Commission.

#### APPLICATION OF THE UNIFORM INFORMATION PRACTICES ACT

3. To the extent that any of the documents covered by this protective order consist of "government records," as defined in Hawaii Revised Statutes ("HRS") §92F-3, the provisions of HRS Chapter 92F ("Uniform Information Practices Act" or "UIPA") shall apply to the disclosure of information contained in such documents. In the event any provision of this protective order conflicts with any provision of the UIPA, the UIPA shall control.

#### CLASSIFICATION

- 4. A Party to this proceeding may designate as confidential any information it believes, in good faith, contains trade secrets or other confidential research, development, commercial, financial, vendor, or bid information, including but not limited to cost support studies. Such information shall be protected against disclosure to a non-qualified person pursuant to the terms of this protective order, unless such information is declassified, or permission to disclose the information to such non-qualified person is granted by the Party claiming confidentiality, as provided in paragraph 13 below.
- 5. If a Party designates information as confidential pursuant to paragraph 4 above or 6 below, it shall produce the confidential information in accordance with the procedures described in paragraphs 11 through 14 below, and concurrently provide certain information in writing to the Commission and the Consumer Advocate. If a Party seeks to designate information as confidential, it must: (1) identify, in reasonable detail,

the information's source, character, and location, (2) state clearly the basis for the claim of confidentiality, and (3) describe, with particularity, the cognizable harm to the producing Party from any misuse or unpermitted disclosure of the information. If the Commission or any Party challenges the claim of confidentiality of the information, the Party claiming confidentiality shall bear the burden of proof in supporting its claim of confidentiality, and the Commission will determine whether the information is confidential and whether it should be disclosed under a protective order. Any challenge to the confidentiality of any information shall be made in accordance with paragraph 24 below.

6. Confidential information provided to the Commission or a Party, orally or in any other form, shall be protected as fully as confidential information provided in written form. A Party shall notify the Commission and the Parties when information provided orally or in other than written form includes confidential information. At the time of such notification, the Party shall, in the manner provided in paragraph 5 above, specify the subject-matter of such confidential information, the basis for the claim of confidentiality, and the cognizable harm to the producing Party from any misuse or unpermitted disclosure of the information.

#### FORMS OF CONFIDENTIAL INFORMATION

7. All information claimed to be confidential information shall be subject to the terms of this protective order, and shall be treated by all qualified persons (as defined by this protective order) as constituting confidential information. Unless a different treatment is warranted, any notes, summaries, abstracts, or analyses that are

prepared by counsel, experts, or other qualified persons, and that reflect the underlying confidential information, shall also be subject to the terms of this protective order.

#### **DESIGNATION**

8. Any Party claiming that information is confidential shall place upon the applicable material the following legend:

# CONFIDENTIAL SUBJECT TO PROTECTIVE ORDER

Whenever only a portion of a document, transcript, or other material is deemed to contain confidential information, the Party shall, to the extent reasonably practicable, limit the claim of confidentiality to only such portion. However, if such limitation is not reasonably practicable, the entire document, transcript, or other material may be designated as confidential information.

- 9. With respect to any confidential information that is not under the control of the Party claiming the information is confidential, other persons shall, to the extent requested by that Party, cooperate to ensure that all copies of such confidential information bear the legend required in paragraph 8 above.
- 10. Any Party may request the Commission to designate as confidential information any document or other information previously produced but not designated as confidential, provided that the Party, in the manner provided in paragraph 5 above, specifies the subject-matter of such confidential information, the basis for the claim of confidentiality, and the cognizable harm to the producing Party from any misuse or unpermitted disclosure of the information. In addition, the Party claiming confidentiality shall substitute the previously-produced but not designated as confidential material with the identical material under designation as required in Paragraph 8 above.

#### <u>DISCLOSURE</u>

- 11. Except as provided in paragraph 13, confidential information shall not be made available or disclosed to any person who is not a "qualified person" as defined in paragraph 12 below.
- 12. "Qualified person," as used in this protective order means any one of the following:
  - a. The author(s), addressee(s), or originator(s) of the confidential information;
  - b. The Commission and its staff;
  - c. The Consumer Advocate, its staff, counsel, (including employees directly employed by such counsel), and any consultants retained by the Consumer Advocate for this proceeding;
  - d. Counsel of record for a Party, including employees directly employed by such counsel;
  - e. Independent consultants employed by a Party who are not employees of the Party, or in-house subject matter experts and/or regulatory personnel, who are not engaged in developing, planning, marketing, or selling the Party's products or services, or determining the costs of the Party's products or services or designing prices of the Party's products or services to be charged customers;
  - f. Any person approved by the Party asserting the claim of confidentiality; and
  - g. Any person designated as a qualified person by order of the Commission.

Any party may object to a qualified person's receiving a particular set or sets of confidential information by notifying the receiving party and detailing the reasons for the objection. The qualified person or the Party that the qualified person is assisting may respond to the objection within five business days. If the parties cannot agree, the producing party shall file with the Commission and serve all parties with its notice to the qualified person and the qualified person's response, after which the Commission shall determine whether to permit the disclosure of the confidential information in question to the qualified person. Until the parties reach an agreement or the Commission has

6 SPO-03-0272.doc

resolved the objection, the qualified person who is the subject of the objection shall not receive the confidential information in question.

13. When a qualified person wishes to disclose confidential information to a non-qualified person, the qualified person must request permission from the Party claiming confidentiality. The request shall identify the non-qualified person to whom disclosure is desired; disclose any past, present, or anticipated affiliation between the qualified person and the non-qualified person; specify the exact information to be disclosed; and state the reasons for disclosure. If permission is granted by the Party claiming confidentiality, disclosure of the confidential information shall be made to such non-qualified person in the same manner as provided for qualified persons in paragraph 14 below.

#### PROCEDURE FOR OBTAINING ACCESS

14. Prior to disclosing confidential information to a qualified person other than the Commission and its staff, the qualified person shall read a copy of this protective order, complete a copy of the agreement attached as Exhibit "A" to this protective order, and sign the completed copy of the agreement. A copy of the executed agreement shall be delivered to the Party claiming confidentiality and the Commission.

#### **USE OF CONFIDENTIAL INFORMATION**

15. Any confidential information obtained under this protective order shall be used solely in connection with this proceeding and any related administrative and judicial proceedings (at which time the information will continue to be treated as confidential), and shall not be used for any other purpose, including business, governmental or commercial purposes, or in any other administrative or judicial proceeding, except as provided in paragraphs 16 and 17, and except as may be

directed by (a) an order of court, (b) an order of the Commission, and (c) the UIPA, including any ruling of the Office of Information Practices.

- 16. Subject to relevance, materiality and any other evidentiary requirements and subject to confidential protection as contained or set forth in this protective order, any confidential information obtained under this protective order may be used by the Commission and its staff in any proceeding pending before the Commission involving the producing Party, or where the intended use of such confidential information is for the purpose of assisting the Commission in fulfilling its statutory duties and responsibilities. The confidential information shall continue to be treated as confidential until the protection conferred by this protective order (or any other applicable protective order) is terminated by the producing Party, or until further order of the Commission.
- 17. Subject to relevance, materiality and any other evidentiary requirements and subject to confidential protection as contained or set forth in this protective order, any confidential information obtained under this protective order may be used by the Consumer Advocate, its staff, its consultant and its counsel in any proceeding pending before the Commission involving the producing Party, or where the intended use of such confidential information is for the purpose of assisting the Consumer Advocate in fulfilling its statutory duties and responsibilities. The confidential information shall continue to be treated as confidential until the protection conferred by this protective order (or any other applicable protective order) is terminated by the producing Party, or until further order of the Commission.
- 18. Unless otherwise ordered by the Commission, if a Party desires to file written testimony, information requests, exhibits or any other material that contain or

reflect the confidential information, only that part of the page(s) containing or reflecting such information shall be treated as confidential, and that part of any hearing at which such information is discussed shall be held in camera, or under other conditions imposed by the Commission to prevent unnecessary public disclosure of such information. A copy of any confidential page, with any such information deleted, shall be filed to be included in the public record, and each such page shall contain the following designation in the upper left-hand corner:

Confidential	Information Deleted	
Pursuant To	Protective Order No.	_

#### RETENTION OF CONFIDENTIAL INFORMATION

- 19. Confidential information shall be retained in a locked cabinet dedicated to the storage of confidential information, or otherwise secured to ensure that access to and disclosure of the confidential information is limited to a qualified person.
- 20. Confidential information that is given to or filed with the Commission or its staff shall be separately bound and placed in a sealed envelope or other appropriate sealed container on which shall appear the following legend:

THIS ENVELOPE IS SEALED PURSUANT TO PROTECTIVE ORDER NO. \_\_\_\_\_ AND CONTAINS DOCUMENTS WITH CONFIDENTIAL INFORMATION. IT IS NOT TO BE OPENED OR THE CONTENTS OF THIS ENVELOPE DISPLAYED OR REVEALED EXCEPT TO QUALIFIED PERSONS AUTHORIZED TO INSPECT THE ENCLOSED DOCUMENTS.

21. Confidential information shall not be reproduced or duplicated, except to make working copies and copies to be filed with the Commission under seal. If a

document contains information so sensitive that it should not be copied by anyone, it shall bear the following legend: "Copying Prohibited."

22. If a court or other administrative agency requests, subpoenas, or orders production of confidential information that a Party or person has obtained under this protective order, that Party or person, prior to disclosure, shall promptly notify the Party claiming confidentiality of the request, subpoena, or order.

#### **DURATION OF CONFIDENTIALITY**

23. The confidentiality of the information produced pursuant to this protective order shall be preserved until all interested Parties, by written stipulation, terminate the protection conferred by this protective order, or until further order of the Commission.

#### APPEAL TO THE COMMISSION

24. If any interested person disagrees with the designation of information as confidential, the Party claiming confidentiality and the person so disagreeing shall first make a good faith attempt to resolve the dispute on an informal basis. If the dispute cannot be resolved, the person contesting the confidentiality of the information shall file a motion to compel disclosure or any other appropriate motion with the Commission. The Party claiming confidentiality shall bear the burden of proof in supporting its claim, and the Commission will determine whether the information shall continue to be designated as confidential under this protective order. Pending a disposition of the motion, the information in question shall be treated as confidential information and shall not be disclosed except as permitted in this protective order.

#### NON-WAIVER OF OBJECTIONS AND RIGHTS

- 25. The Parties retain the right to contest any assertion or finding of confidentiality or of non-confidentiality.
- 26. The Parties retain the right to question, challenge, and object to the admissibility of confidential information on the grounds of relevancy or materiality.
- 27. Nothing in this protective order shall prevent any Party from objecting to requests for production of information or other discovery requests.

#### MODIFICATION OF THE PROTECTIVE ORDER

28. The Commission may modify this protective order on the motion of any Party, or on its own motion, upon reasonable notice to the Parties and an opportunity for hearing.

#### DISPOSAL OF CONFIDENTIAL INFORMATION

- 29. Except as provided in paragraphs 30 and 31 below, within 90 days after the conclusion of this proceeding, persons in possession of confidential information shall, at the option of the Party producing the confidential information, return or destroy all such materials and all copies, notes, tapes, papers, or other medium containing, summarizing, excerpting, or otherwise embodying any confidential information. If the Party producing the confidential information requests destruction, the person destroying the information shall certify its destruction to the producing Party, indicating the name of the person destroying the documents, the method of destruction, and the identity of the specific documents destroyed.
- 30. Counsel and the representatives of record for a Party shall be entitled to retain memoranda, pleadings, exhibits of record, written testimony, and transcripts

embodying information derived from or incorporating confidential information to the extent reasonably necessary to preserve files on this proceeding. The files shall not be disclosed to any other person.

31. Confidential information produced in this proceeding shall remain in the possession of the Commission, the Consumer Advocate and counsel for the Consumer Advocate for the duration required by applicable statute.

#### **SANCTIONS**

32. Any person violating this protective order shall be subject to sanctions, if any, imposed by the Commission.

LESLIE ALAN UEOKA

**Assistant General Counsel** 

Attorney for

Verizon Hawaii Inc.

ALAN M. OSHIMA MICHAEL H. LAU Attorneys for

AT&T Communications of Hawaii, Inc.

J. DOUGLAS ING PAMELA J. LARSON

Attorneys for

Time Warner Telecom of Hawaii, L.P. dba Oceanic Communications

LAURA A. MÅYHOOK J. JEFFREY MAYHOOK

Attorneys for Pacific LightNet, Inc.

SHAH J. BENTO

Attorney for

Direct Telephone Company Inc.

LAUREEN K.K. WONG

JON S. ITOMURA

Attorneys for the

**Division of Consumer Advocacy** 

Department of Commerce and Consumer Affairs

CLIFFORD K. HIGA BRUCE NAKAMURA

Attorneys for

Sandwich Isles Communications, Inc.

JUDYA. TANAKA COLIN A. YOST

Attorneys for

MCImetro Access Transmission Services, Inc.

STEPHEN S. MELNIKOFF

Attorney for

the United States Department of Defense and All Other Federal Executive Agencies

DATED: Honolulu, Hawaii, January 12, 2004

LESLIE ALAN UEOKA Assistant General Counsel Attorney for Verizon Hawaii Inc. LAUREEN K.K. WONG
JON S. ITOMURA
Attorneys for the
Division of Consumer Advocacy
Department of Commerce and Consumer Affairs

ALAN M. OSHIMA MICHAEL H. LAU Attorneys for AT&T Communications of Hawaii, Inc. CLIFFORD K. HIGA BRUCE NAKAMURA Attorneys for Sandwich Isles Communications, Inc.

J. DOUGLAS ING
PAMELA J. LARSON
Attorneys for
Time Warner Telecom of Hawaii, L.P.
dba Oceanic Communications

JUDY A. TANAKA
COLIN A. YOST
Attorneys for
MCImetro Access Transmission Services, Inc.

LAURA A. MAYHOOK
J. JEFFREY MAYHOOK
Attorneys for Pacific LightNet, Inc.

Attorney for the United States Department of Defense and All Other Federal Executive Agencies

STEPHEN S. MELNIKOF

SHAH J. BENTO Attorney for Direct Telephone Company Inc.

APPROVED AND SO ORDERED THIS at Honolulu, Hawaii.	15th day of January , 2004,
	JBLIC UTILITIES COMMISSION THE STATE OF HAWAII
Ву	Carlito P. Caliboso, Chairman
Æ√	playment timura
	Wayné H. Kimura, Commissioner
Ву	Janet E. Kawelo, Commissioner

APPROVED AS TO FORM:

Commission Counsel

### **EXHIBIT "A"**

# BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF HAWAII

### **PROTECTIVE AGREEMENT**

1.	Ι, _		<u>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>		have been p	resente	d with	a copy of
Protective	e Order	No		issued b	y the Public l	Jtilities (	Commis	sion of the
State of H	lawaii i	n Docke	t No. 03-0272	on the	day of			, 2004
("Protectiv	ve Orde	er").						
2.	ı	am	employed	by,	retained	by	or	assisting
			in	Docket I	No. 03-0272 a	nd have	reques	sted review
of the con	ıfidentia	al informa	ation covered b	y the Pr	otective Orde	·.		
3.	l ur	nderstan	d the confiden	tial infor	mation covere	d by th	e Prote	ctive Order
is to be u	sed sol	ely to as	ssist					_ and that
unless otl	herwise	permitte	ed by the Prote	ective O	rder, I am to	make n	o other	use of the
confidenti	al infor	mation,	nor am I to di	sclose tl	ne confidentia	l inform	ation to	any other
person.								
4.	l f	urther u	inderstand the	at at t	he conclusio	n of r	ny ass	istance to
				, I shal	l account for	each c	ору, ех	ktract, note
and sumn	nary of,	or other	document cor	ntaining	any part of su	ch confi	dential	information
to the Par	ty clain	ning con	fidentiality and	I shall a	abide by the p	rovisior	າs in pa	ragraph 29
of the Pro	otective	Order,	unless otherw	ise perr	nitted by para	graphs	30 and	d 31 of the
Protective	Order.							

5.	I herek	by certify that	have read the a	above-menti	oned Protectiv	e Order and
agree to a	bide by its	terms and co	onditions.			
DA	ΓED at:	(city)	,(state)	, this	(date)	, 2004.
			Signa	ture		
			Addre	ess		
			<u>(</u> Telep	) hone Numb	er	

#### **CERTIFICATE OF SERVICE**

	I hereby	certify	that	have	this	date	served	а	copy	of	the	forego	oing
PROT	TECTIVE	ORDER	NO.		-		, upon	th	e follo	owir	ng P	arty(s)	, by
causir	ng a copy	hereof t	o be n	nailed,	posta	age pr	epaid ar	nd p	orope	rly a	addre	essed.	

DIVISION OF CONSUMER ADVOCACY
DEPARTMENT OF COMMERCE AND CONSUMER AFFAIRS
P.O. Box 541
Honolulu, HI 96809

JOEL MATSUNAGA Vice President – External Affairs Verizon Hawaii Inc. P.O. Box 2200 Honolulu, HI 96841

LESLIE ALAN UEOKA Assistant General Counsel Verizon Hawaii Inc. P.O. Box 2200 Honolulu, HI 96841

ALAN M. OSHIMA, ESQ. MICHAEL H. LAU, ESQ. Oshima, Chun, Fong & Chung 841 Bishop Street, Suite 400 Honolulu, HI 96813

GREGORY H. HOFFMAN, ESQ. Senior Attorney AT&T Communications, Inc. 795 Folsom Street, Room 2161 San Francisco, CA 94107

ROCHELLE D. JONES
Vice President, Regulatory Affairs
Time Warner Telecom of Hawaii, L.P.
dba Oceanic Communications
2669 Kilihau Street
Honolulu, HI 96819

J. DOUGLAS ING, ESQ. PAMELA J. LARSON, ESQ. Watanabe Ing Kawashima & Komeiji LLP 999 Bishop Street, 23<sup>rd</sup> Floor Honolulu, HI 96813

LAURA A. MAYHOOK, ESQ. J. JEFFREY MAYHOOK, ESQ. Mayhook Law, PLLC 34808 NE 14<sup>th</sup> Avenue La Center, WA 98629

LISA SUAN
Pacific LightNet, Inc.
737 Bishop Street, Suite 1900
Honolulu, HI 96813

STEPHEN S. MELNIKOFF, ESQ.
General Attorney
Regulatory Law Office
Office of the Judge Advocate General
U.S. Army Litigation Center
901 North Stuart Street, Suite 700
Arlington, VA 22203-1837

RICHARD B. LEE Vice President Snavely King Majoros O'Connor & Lee, Inc. 1220 L. Street, N.W., Suite 410 Washington, D.C. 20005

SHAH J. BENTO, ESQ. Law Office of Shah J. Bento, LLLC 126 Queen Street, Suite 302 Honolulu, HI 96813

BOB LIVINGSTON
President
Direct Telephone Company Inc.
6300 Richmond, Suite 301
Houston, TX 77057

CLIFFORD K. HIGA, ESQ. BRUCE NAKAMURA, ESQ. Kobayashi, Sugita & Goda 999 Bishop Street, Suite 2600 Honolulu, HI 96813

MR. ALAN PEDERSEN
Vice President-Regulatory Affairs
Sandwich Isles Communications, Inc.
Pauahi Tower, Suite 2700
1001 Bishop Street
Honolulu, HI 96813

JUDY A. TANAKA, ESQ. COLIN A. YOST, ESQ. Paul Johnson Park & Niles ASB Tower, Suite 1300 1001 Bishop Street Honolulu, HI 96813

MR. ROBERT MUNOZ MCI 201 Spear Street, 9<sup>th</sup> Floor San Francisco, CA 94105

rearen riigasiii, Silier Sieri

DATED: